

## Message Text

CONFIDENTIAL

PAGE 01 NICOSI 01850 251550Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----049305 260540Z /23

R 251515Z JUL 78  
FM AMEMBASSY NICOSIA  
TO SECSTATE WASHDC 8052  
INFO AMEMBASSY ANKARA  
AMEMBASSY ATHENS  
USMISSION USUN NEW YORK

C O N F I D E N T I A L NICOSIA 1850

EXDIS

E.O. 11652: GDS  
TAGS: PGOV, PORG, CY  
SUBJECT: GOC COUNTER PROPOSAL ON VAROSHA

REF: (A) NICOSIA 1836 (B) STATE 186949

1. OUR INITIAL VIEW OF GOC COUNTER PROPOSAL ON VAROSHA IS THAT IT IS A CAREFULLY CONTRIVED EFFORT ISSUED PRIMARILY TO BLUNT PUBLIC RELATIONS ACHIEVED BY TURKISH CYPRIOT SIDE WITH DENKTASH'S OFFER, AND, PERHAPS, TO QUIET INTERNAL CRITICISM OF GOC'S HASTY REJECTION OF THAT OFFER. WE DO NOT BELIEVE GOC EXPECTS TURKISH CYPRIOTS WILL SERIOUSLY ENTERTAIN THE COUNTER PROPOSAL, NOR DO WE BELIEVE GOC INTENT IS TO FACILITATE EARLY RETURN TO NEGOTIATING TABLE. TWO PROPOSALS ARE SO DIFFERENT IN THEIR ESSENTIALS THAT IT IS DIFFICULT TO SEE HOW THEY CAN BE RECONCILED. ONE POSITIVE ASPECT OF PROPOSALS IS THAT THEY CONSTITUTE A KIND OF LONG-DISTANCE NEGOTIATING PROCESS AND COULD BE PROTRAYED AS PROGRESS IN THE SENSE THAT THEY HAVE MOVED THE PROBLEM OFF DEAD CENTER, AT LEAST MOMENTARILY. INTENSE EXTERNAL PRESSURE, IF ANY DEVELOPS, MIGHT CONVINCE THE TWO SIDES TO TRY TO NARROW THEIR DIFFERENCES.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NICOSI 01850 251550Z

2. ALTHOUGH GOC PAPER IS DRAFTED DELIBERATELY TO BE AMBIGUOUS ON IMPORTANT PRINCIPLES AND DEFINITIONS, MAJOR DIFFERENCES FROM DENKTASH OFFCE CAN BE DECIPHERED:  
-- PAPER REFERS TO TOWN OF FAMAGUSTA RATHER THAN VAROSHA, MEANING AN AREA CONSIDERABLY LARGER THAN WHAT TURKISH CYPRIOTS HAVE IN MIND AND IMPLYING THE DISPLACEMENT OF CONSIDERABLE NUMBER OF MAINLAND TURKISH

IMMIGRANTS AND TURKISH CYPRIOTS.

--PROPOSAL CALLS FOR TOWN TO UNDER "POLICING AND SECURITY CONTROL," NOT "ADMINISTRATION," OF U.N. THIS MEANS, WE BELIEVE, THAT GOC WILL HOLD OUT FOR VIRTUALLY EXCLUSIVE GREEK CYPRIOT ADMINISTRATION. THIS IS CONSISTENT WITH GOC POSITION THAT THERE CAN BE NO FURTHER DIVISION OF CYPRUS -- "TRIPARTITION" IN THEIR WORDS.

--GOC POSITION ON ADMINISTRATION IS QUITE DIFFERENT FROM IMPLIED DENKTASH POSITION THAT THERE MUST BE TURKISH CYPRIOTS AND U.N. OFFICIALS AS WELL AS GREEK CYPRIOTS IN VAROSHA ADMINISTRATION. DENKTASH'S INTENTION IN THIS REGARD IS TO MAKE CLEAR THAT VAROSHA IS UNDER "INTERIM ADMINISTRATION" SO THAT IT DOES NOT APPEAR THAT VAROSHA IS PART OF GOC-CONTROLLED TERRITORY.

--INTERCOMMUNAL TALKS CAN BEGIN ONLY AFTER TURKISH SIDE HANDS OVER FAMAGUSTA. PURPOSE OF DENKTASH OFFER WAS TO GET TALKS STARTED SIMULTANEOUSLY WITH FIRST MOVEMENT OF GREEK CYPRIOTS INTO VAROSHA. PROPOSED GOC PLAN WOULD ALSO DENY TO TURKISH CYPRIOTS ASSURANCE AGAINST DELIBERATE HALTING OF TALKS BY GREEK SIDE AFTER A PRO FORMA BEGINNING; THIS ASSURANCE WOULD BE PROVIDED BY DENKTASH'S STAGED RESETTLEMENT PLAN.

--FINALLY, WHILE GOC PAPER PROPOSES RESUMPTION OF TALKS WITH AN "OPEN AGENDA", IT HOLDS THAT BASIS OF TALKS MUST BE U.N. RESOLUTIONS AND HUMAN RIGHTS CONVENANTS. BY OMISSION, THIS SEEMS TO IMPLY ABANDONMENT OF EARLIER DENKTASH-MAKARIOS AGREEMENTS ON A BIZONAL FEDERATED STATE. REFERENCE TO U.N. RESOLUTIONS  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NICOSI 01850 251550Z

AND HUMAN RIGHTS WILL ALSO BE OFFENSIVE TO TURKISH CYPRIOTS BECAUSE THEY IMPLY THAT ALL GREEK CYPRIOT REFUGEES SHOULD RETURN TO THEIR HOMES, ANYWHERE IN CYPRUS, AND THAT ALL TURKISH TROOPS MUST BE WITHDRAWN.

3. IN SUMMARY, GOC PROPOSAL APPEARS ESSENTIALLY TO BE DEMAND THAT TURKISH CYPRIOTS MAKE MAJOR CONCESSION BY HANDING BACK UNCONDITIONALLY IMPORTANT PART OF ISLAND FOR NOTHING IN RETURN. WE HAVE DISCUSSED THIS PESSIMISTIC ASSESSMENT WITH UNSYG DEPUTY REPRESENTATIVE GORGE, WHO SHARES OUR VIEW TO GREAT EXTENT. HOWEVER, HE IS INCLINED TO GIVE SLIGHTLY MORE WEIGHT TO POSITIVE ASPECT THAT THERE ARE TWO CONCRETE, ALTHOUGH INCOMPATIBLE, PROPOSALS ON PUBLIC VIEW. HE BELIEVES THERE IS AT LEAST POSSIBILITY WAY MIGHT BE FOUND TO PRESSURE PARTIES TO TRY TO NARROW THEIR ONLY OUT OF CONCERN THAT ONE OR THE OTHER BE ACCUSED OF INTRANSIGENCE BY INTERNATIONAL COMMUNITY.

4. WE RECOGNIZE OUR ANALYSIS IS GLOOMY. IN OUR CONTACTS WITH TURKISH CYPRIOT AUTHORITIES, SEVERAL OF WHOM WE WILL SEE SOCIALLY TODAY, WE WILL BE GUIDED BY LINE SET OUT IN REF B.  
STONE

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** LAND SETTLEMENT, VAROSHA, DIPLOMATIC COMMUNICATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 jul 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978NICOSI01850  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780306-0084  
**Format:** TEL  
**From:** NICOSIA  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780723/aaaaatie.tel  
**Line Count:** 115  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** bfb7676d-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION SS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** EXDIS  
**Reference:** 78 NICOSIA 1836, 78 STATE 186949  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 20 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1895460  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** GOC COUNTER PROPOSAL ON VAROSHA  
**TAGS:** PGOV, PORG, CY  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/bfb7676d-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014